

The Attorney General of Texas

December 13, 1984

JIM MATTOX Attorney General

Supreme Court Building P. O. Box 12548 Austin, TX. 78711-2548 512/475-2501 Telex 910/874-1367 Telecopier 512/475-0266

714 Jackson, Suite 700 Dallas, TX. 75202-4506 214/742-8944

4824 Alberta Ave., Suite 160 El Paso, TX. 79905-2793 915/533-3484

1 Texas, Suite 700 , Juston, TX. 77002-3111 713/223-5886

806 Broadway, Suite 312 Lubbock, TX. 79401-3479 806/747-5238

4309 N. Tenth, Suite B. McAllen, TX. 78501-1685 512/682-4547

200 Main Plaza, Sulte 400 San Antonio, TX. 78205-2797 512/225-4191

An Equal Opportunity/ Affirmative Action Employer Carlos D. Godinez, M.D. President Texas State Board of Medical Examiners P. O. Box 13562, Capitol Station Austin, Texas 787..1

Dear Dr. Godinez:

Board of Medical Examiners may use hearing examiners to conduct hearing of contested cases and to draft proposals for decisions therein

Whether the Texas State

Opinion No. JM-244

Re:

You inform us that the Texas State Board of Medical Examiners wishes to utilize hearing examiners to conduct hearings of contested cases presented before the board. You also inform us that the board is presently conjucting disciplinary hearings before the entire fifteen member board. You wish to utilize hearing examiners as an alternative to your present method as a more cost effective procedure. In that regard you ask:

> Do Medical Practice Act and the the Administrative Procedure and Texas Register Act empower the Texas State Board of Medical Examiners to utilize hearing examiners to conduct hearings in contested cases and to draft proposals for decisions therein as more fully described in section 15 of the Administrative Procedure and Texas Register Act?

The state of Texas has adopted the general rule that where a statute permits an administrative authority to delegate the taking of evidence to less than the whole number, to a single member, or to an examiner for this purpose, a hearing before such delegate is not a denial of due process. See Colorado County Federal Savings and Loan Assn. v. Lewis, 493 S.W.2d 723, (Tex. Civ. App. - Austin 1973, writ ref'd n.r.e.); Attorney General Opinion M-687 (1970) (Texas Water Rights Commission has implied power to utilize examiners under article 7542a, V.T.C.S.); see also 2 Am. Jur. 2d Administrative Law, \$407, p. 217-218 (1974); Annot. 18 A.L.R.2d 606 (1951).

Article 4495b, section 4.05(a), V.T.C.S., the Medical Practice Act, provides:

(a) All hearings conducted under this subchapter by the teard shall comply with the
provisions of the Administrative Procedure Act and
the board's rules. The board may delegate the
authority to conduct hearings under this subchapter to a hearing committee comprised of not
less than three members appointed by the board.
The composition of such committee shall be consistent with the provisions of Sections 2.08 and
2.09 of this Act. Any individual or individuals
conducting a hearing under this subchapter are
empowered to administer oaths and receive evidence
at the hearing and shall report the hearing as
prescribed by board rules. (Emphasis added).

Thus, the legislature has authorized the Texas State Board of Medical Examiners to delegate their duty to conduct contested cases in disciplinary matters to a hearing committee composed of not less than three members. See Cobra Oil & Gas Corp. v. Sadler, 447 S.W.2d 887, (Tex. 1969). The legislature specified that the hearing committee must be composed of board members. We are of the opinion that the legislature did not authorize the board to delegate the function of conducting disciplinary hearings in contested cases to persons other than members of the board. Of course, the hearing committee must also comply with the provisions of sections 13 and 15 of article 6252-13a, V.T.C.S.

SUMMARY

Article 4495b, section 4.05(a), V.T.C.S., does not authorize the Texas State Board of Medical Examiners to delegate their duty to conduct contested cases in disciplinary matters to a single hearing examiner.

JIM MATTOX

Attorney General of Texas

- =>

TOM GREEN
First Assistant Attorney General

DAVID R. RICHARDS Executive Assistant Attorney General RICK GILPIN
Chairman, Opinion Committee

Prepared by Tony Guillory Assistant Attorney General

APPROVED:
OPINION COMMITTEE

Rick Gilpin, Chairman Colin Carl Susan Garrison Tony Guillory Jim Moellinger Jennifer Riggs Nancy Sutton